ACWA 2022 Annual Meeting

Wisconsin PFAS Surface Water Quality Criteria Rule

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8/4/2022



Monitoring Efforts - Surface Waters/Fish Tissue

- Paired fish tissue and surface water samples
- 2019
 - Targeted waterbodies
 - Higher-resolution follow-up at areas with elevated PFAS
- 2020 + 2021
 - Expanded to all long-term trend sites
 - 44 Rivers
 - Drain 80% of state's area



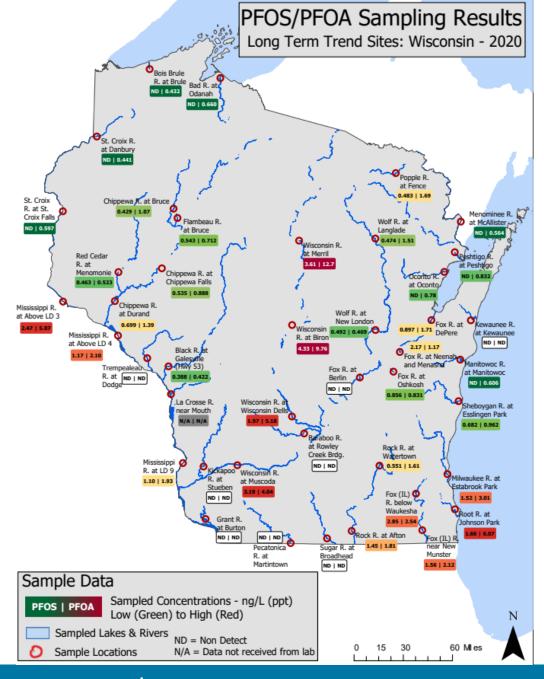






Monitoring Efforts -Surface Water (2020)

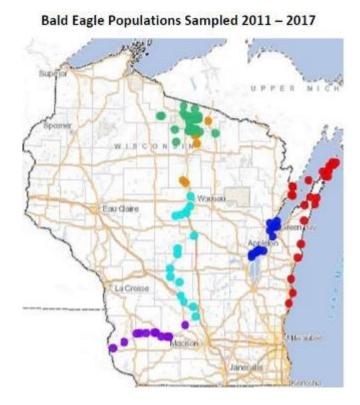
- 44 Rivers, 80% of state's drainage area
- Highest water column samples
 - PFOS: 4.33 ng/L (WI River at Biron)
 - PFOA: 12.7 ng/L (WI River at Merrill)



Monitoring Efforts - Bald Eagles

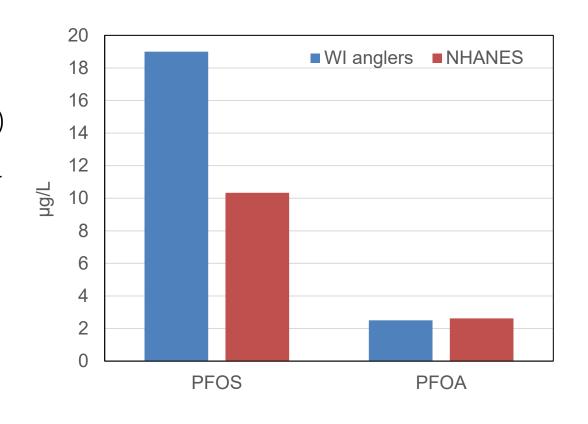
- WDNR Statewide Biosentinel Program (2011-2017)
 - Sampled in 6 regions, measured total PFAS
 - Highest concentrations (>600 µg PFAS/L (ppb)) in Middle & Lower Wisconsin River
 - Lowest concentrations in Northern Highlands





Monitoring Efforts - Anglers

- 2012-13 DHS biomonitoring study of older male anglers
 - PFOS in all samples, median 19 μg/L (ppb)
 - PFOA in >97% of samples, median 2.5 μg/L
 (ppb)
 - PFOS in WI anglers > PFOS in comparable population surveyed in National Health and Nutrition Examination Survey



Water Quality Standards rule

 Define existing narrative standards with numeric public health significance thresholds for PFOS, PFOA (NR 102, 105)

• Establish WPDES permit requirements for wastewater discharges of PFOS, PFOA to surface waters of the state (NR 106)

 Add specifications for preservation, holding time of samples to be analyzed for PFAS (NR 219)

Rulemaking Process and Timeline

2020 2021 2019 2022 Summer All year Winter Winter **Spring** Summer Scope Solicitation NRB Rule drafting Preparation Rule Legislative statement of info for begins of proposed meeting review becomes approved by **F**conomic for rule effective rule Governor Advisory groups Impact adoption Rule Analysis meet Draft EIA signed **Preliminary** (EIA) by DNR Rule public secretary approved hearings **Public** by hearings Governor Natural on Resources proposed Board (NRB) rule approves (~Oct.) scope

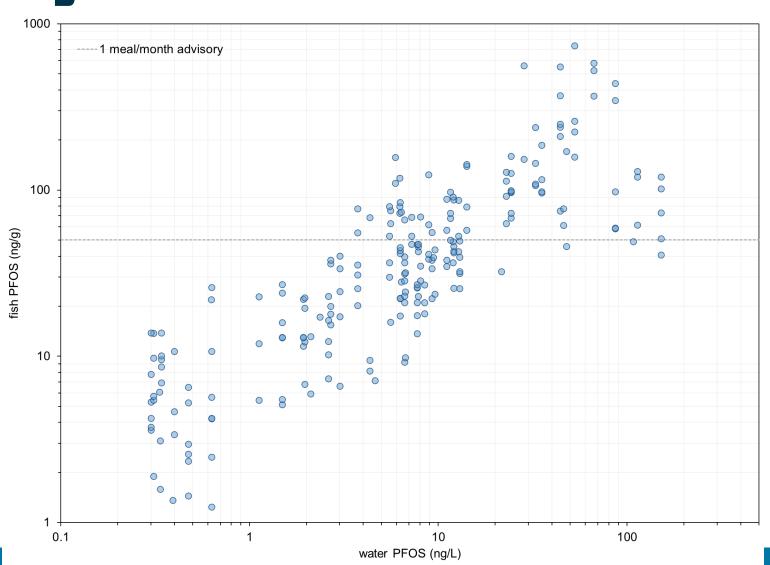
PFAS Water Quality Standards



PFOS Water Quality Standard

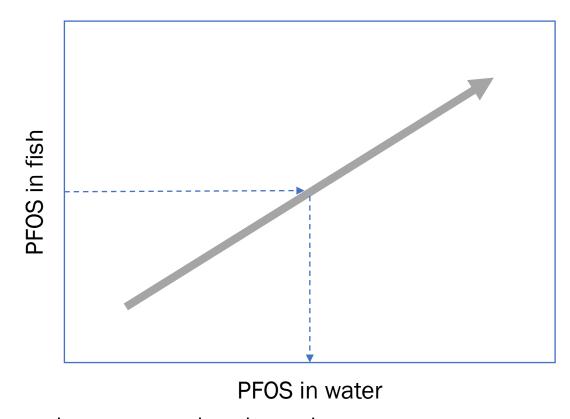
PFOS = 8 ng/L

Prevents issuance of 1 meal/month fish consumption advisory



PFOS proposed threshold = 8 ng/L
 (ppt)

 Protect people's exposure through fish consumption



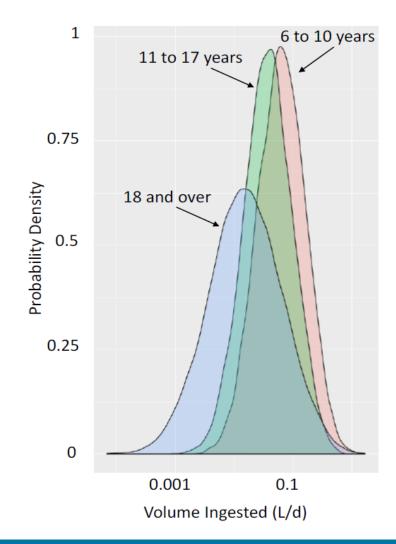
DNR chose a level of PFOS in fish tissue, and set standard at the corresponding PFOS water level- (1 meal/month)

PFOA Water Quality Standard

PFOA = 20 ng/L in drinking water sources

Protects against daily ingestion

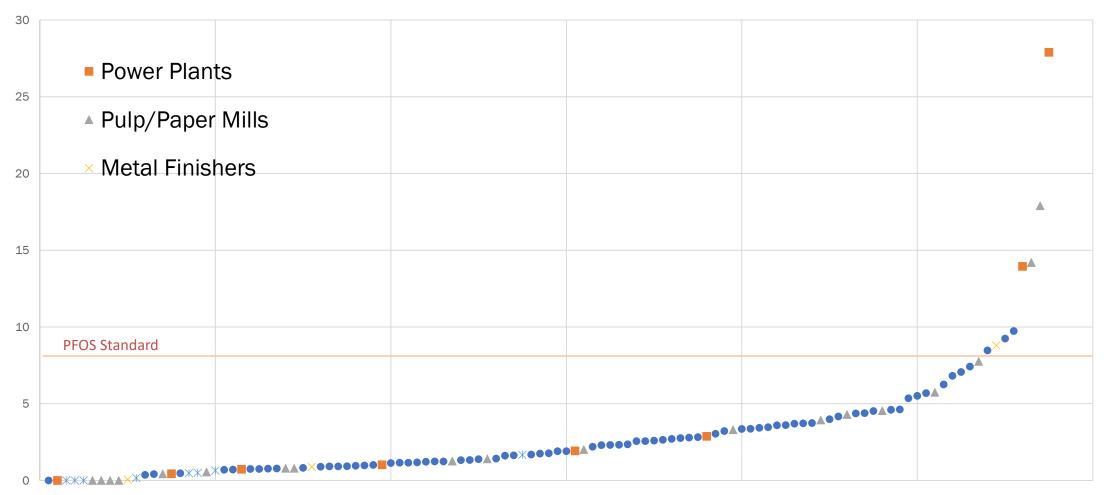
95 ng/L in all other waters
Protects against incidental
ingestion by children during
recreation



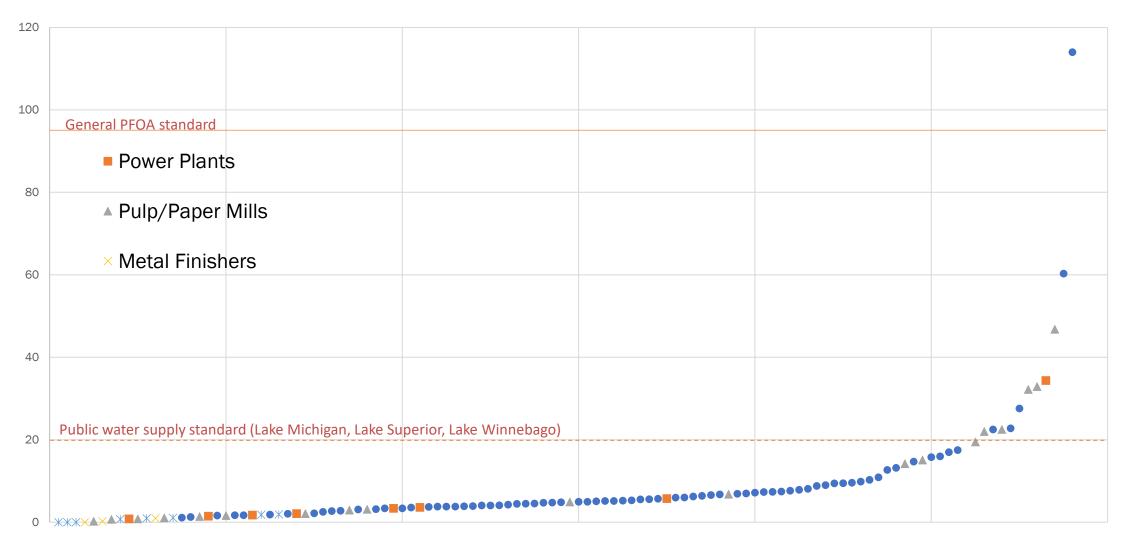
Wastewater Sampling (2020-2021)

- To help with development of the EIA
- 123 Facilities
 - 78 Municipalities
 - 45 Industries
- QA/QC Checks
 - Duplicates
 - Field Blanks
 - Comparability Checks

Monitoring Efforts - PFOS in Effluent



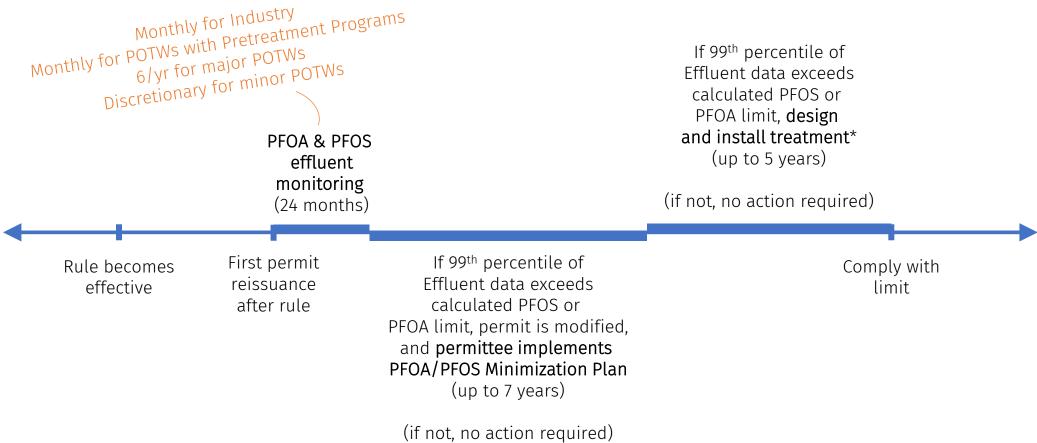
Monitoring Efforts - PFOA in Effluent



Implementation focuses on source reduction

- 2 years of monitoring to determine need for limit
- 7 years of source reduction
- Experience shows this to be effective approach for difficult pollutants (e.g. Mercury)

Implementation Process

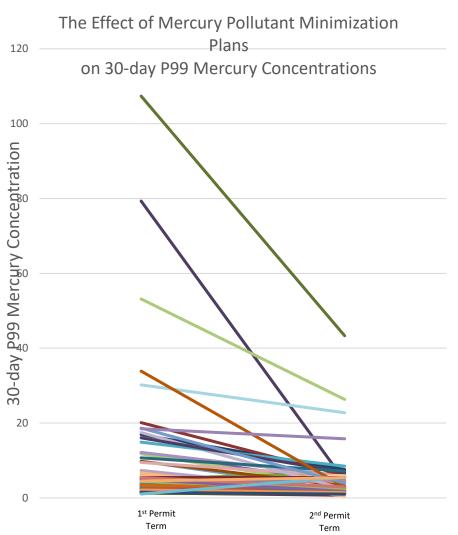


Limit Calculation

- WQS apply in waterbodies
- WQS are used to calculate effluent limitations
 - PFOA: Mixing zones are allowed
 - Limit will be higher than the standard
 - PFOS: No mixing zones allowed (bioaccumulative)
 - Limit will be 8 ng/L PFOS in all cases

Facility

Pollutant Minimization Plan Approach



PFOA/PFOS Minimization Plans



- Permittee drafts PMP and DNR reviews
- Implement PMP within 12 months of approval
- PMP shall include:
 - Documentation of previous PFAS-reduction activities
 - Proposed PFAS-reduction activities
 - Documentation/assessment framework

Example PMP Actions: Addressing ongoing PFAS sources

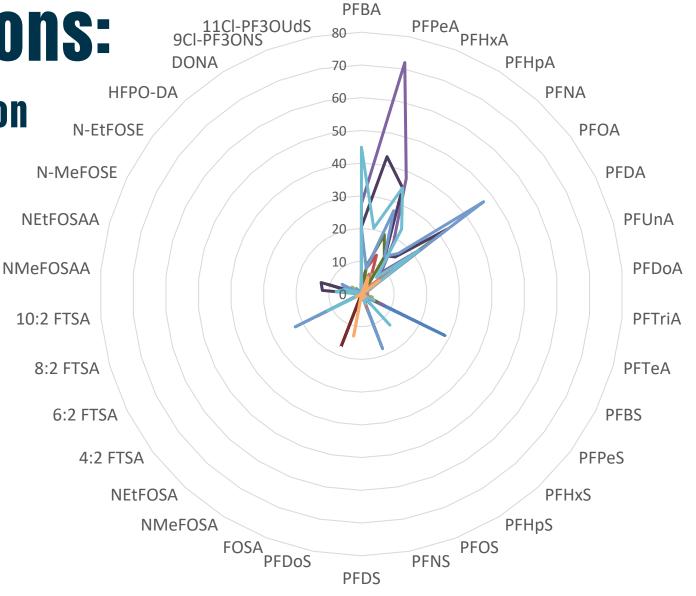
- Expectations similar to Hg PMPs
- POTWs: Address SIUs and commercial sources
- Industries: Sampling to establish mass balance
 - Source water
 - Raw materials
 - Chemical additives
- End intentional use of PFOS, PFOA, and precursors
- Screen new additives by environmental staff at facilities
- If essential materials contain PFOS, PFOA, or precursors, search for alternative suppliers and/or monitor additives' PFAS concentrations



Example PMP Actions:

Addressing legacy contamination

- Review historic PFAS usage and locations
- PFAS fingerprinting analysis
- Sampling throughout sewers or wastewater lines to target source of legacy contamination
- Clean, line, or replace pipes/tanks



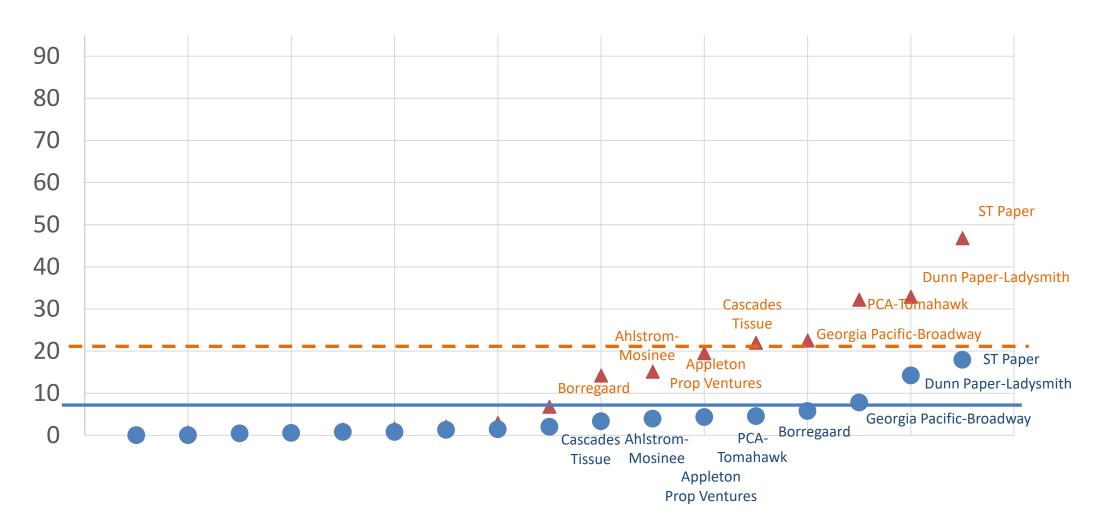
Pulp/Paper

Annual Reports

- Effluent trend analysis
- Summary of activities performed
- Assessment of efficacy of activities
- Barriers to plan's effectiveness and any proposed changes

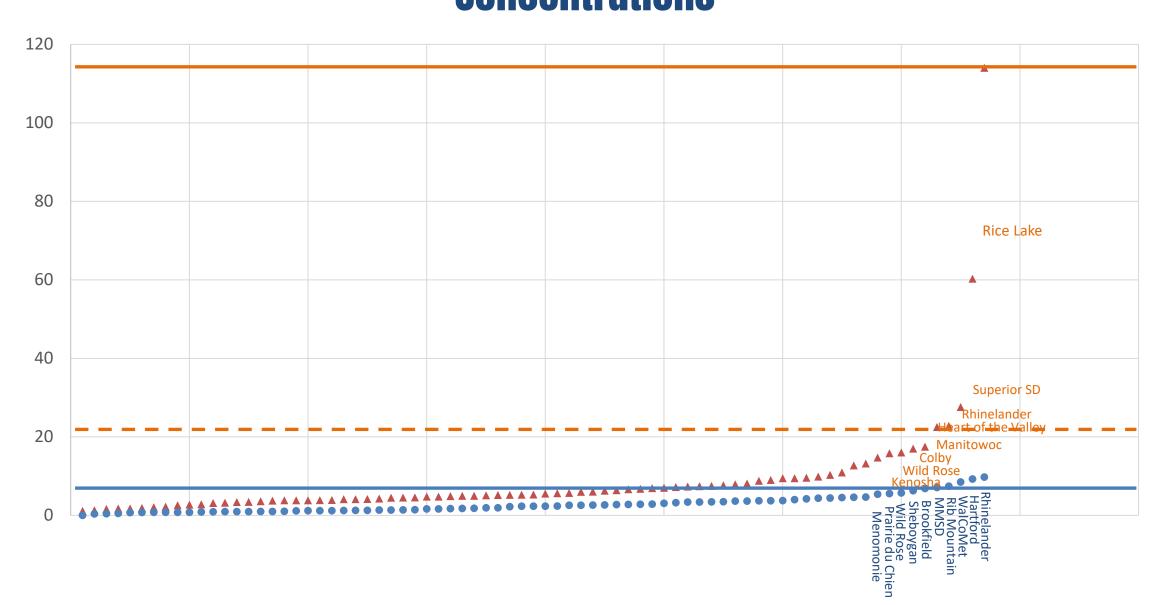


Pulp & Paper Mill PFOA (orange) and PFOS (blue) Effluent Concentrations



POTW PFOA (orange) and PFOS (blue) Effluent Concentrations

Two Rivers



Takeaways for Other Industries



- Airport runoff is extremely high in PFOS/PFOA (100s-1000s ng/L)
- 2 power plants' process wastewater streams had PFOS above standard



- Fox Energy Center (seeking alternative water supply), NextEra Point Beach (decommissioning)
- Due to concentration in cooling towers or filter backwash?



• 1/3 direct discharging metal finishers (Briggs & Stratton) exceeded PFOS standard (8.8 ng/L)



• Chemical manufacturing, meat processing, medical equipment, plastic molder, hardwood/veneer industries sampled were all below standards (very limited sample sizes)



Cheesemakers and food processors denied DNR access for sampling (except one)



Dewatering of contaminated groundwater will be an area of focus

QUESTIONS

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POTW Takeaways

- Only 3/77 POTWs sampled sampled had PFOS concentrations exceeding proposed standard
- Only 2/77 POTWs exceeded proposed PFOA standard in their waterbody
- After correcting actual results to expected 99th percentile values,
 - ~3.6% of POTWs are expected to need to implement PMPs (23/639)
 - ~0% of POTWs without SIUs (0/521)
 - ~18% of POTWs with SIUs (17/92)
 - ~23% of POTWs with authorized pretreatment programs (Q>5 MGD) (6/26)

Pulp/Paper Takeaways

- Only 2/20 mills sampled sampled had PFOS concentrations exceeding proposed standard
- 0/20 mills exceeded proposed PFOA standard in their waterbody
 - 2 have PWS downstream
- After correcting actual results to expected 99th percentile values,
 - ~15% of direct discharging mills are expected to need to implement PMPs
- 9 mills discharge to sanitary sewers for POTWs that are expected to need to implement PMPs