

# Washington State's regional monitoring approach for the MS4 permits

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# Municipal Stormwater Permits

## Phase I

(Issued 1995,  
reissued 2007, 2012, 2019)

King, Snohomish, Pierce & Clark  
counties; Seattle & Tacoma

## Western WA Phase II

(Issued 2007,  
reissued 2012, 2019)

81 cities and parts of 6 counties

## Eastern WA Phase II

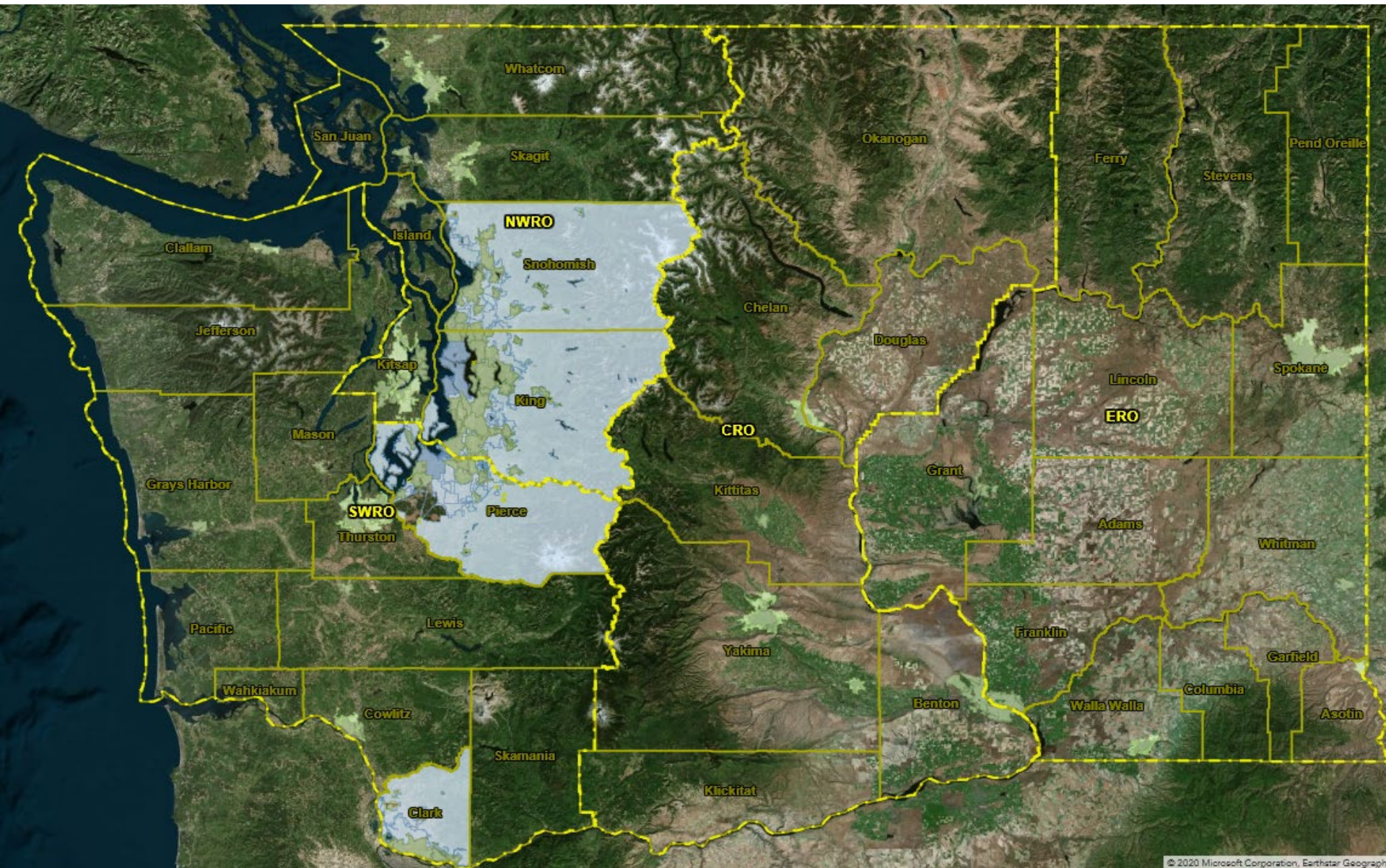
(Issued 2007,  
reissued 2012, 2019)

19 cities and parts of 6 counties

**All three permits  
include Secondary  
Permittees**

47 Secondaries – Ports, Schools,  
Irrigation Districts, etc.



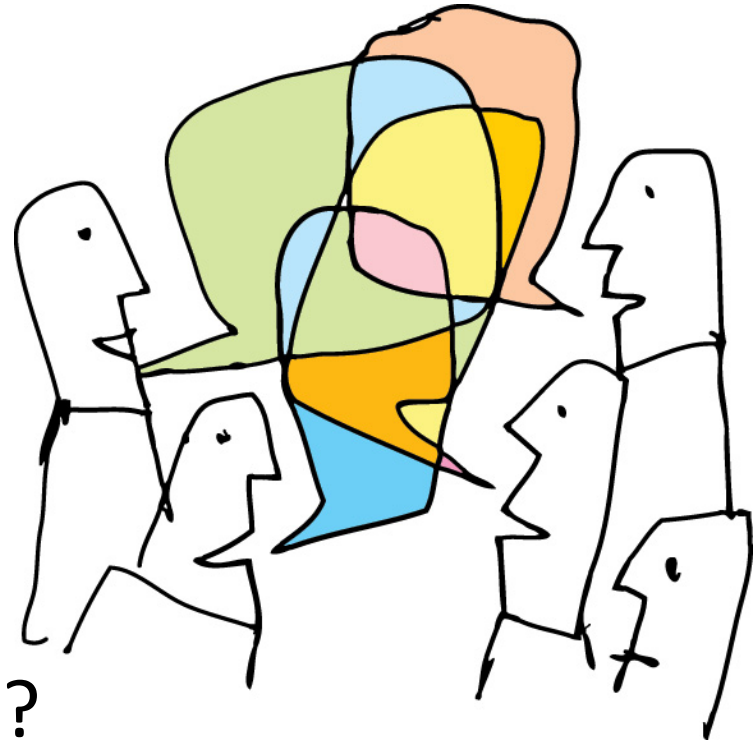


# Traditional NPDES Monitoring

- ▶ **Conducted by individual permittees:**
  - Compliance focused
  - Expensive
  - No regional story
- ▶ **MS4 permittees asked for a different approach**

# Today's topics

- ▶ Why regional monitoring?
- ▶ How does the permit work?
- ▶ What are we learning?
- ▶ How are we sharing findings?
- ▶ Benefits of this approach!
- ▶ Some lessons shared...



# What it took to change the paradigm

Regulator's  
commitment

Stakeholder  
recommendations  
and buy-in

New permit  
requirements  
and staff

Regional  
monitoring  
program

**Blood, sweat, and tears!**



# We have BIG questions

**So hard to answer!**



## Receiving waters:

- Are things getting better or worse?
- Are we protecting key resources?



## Effectiveness:

- What is/isn't working?
- What works better or is more cost-effective?

# So many things we might monitor

Who gets to decide?

Habitat conditions  
LAKES  
Hydrology  
Toxics, metals, nutrients  
BMPs  
Land uses, development practices  
Bacteria, pathogens, parasites  
Biota  
Spills and illicit discharges  
SWMPs  
Age of infrastructure  
Groundwater  
CSOs  
activities, events





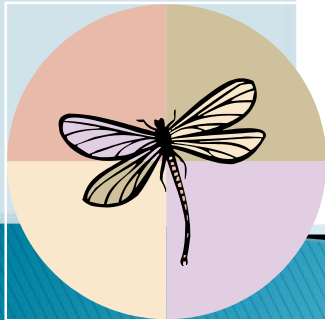
# Everyone has an opinion

- ▶ Process with sideboards
- ▶ Build relationships
- ▶ Leverage ongoing regional monitoring efforts
- ▶ Determine the level of effort
- ▶ Set priorities
- ▶ Select projects
- ▶ Provide oversight
- ▶ Keep making recommendations

# Stormwater Action Monitoring

## Status and trends

- Are receiving waters getting better or worse?



## Effectiveness studies

Are required actions working?



## Source identification

Any regional solutions to common problems?



... and **research** to better understand impacts and develop new ways to treat and prevent problems

# Keep the mess out of the permit



- ▶ **S8: Permittee chooses to either**
  - Pay into the cost-share fund, or
  - Conduct individual monitoring
- ▶ **Payments fulfill the permit monitoring requirements**
- ▶ **SAM and process are described in the permit Fact Sheet**
- ▶ **All Western Washington MS4 permittees are participating, plus WSDOT**
  - Three did some individual monitoring

# Freedom from the shackles!



- ▶ Diversity of topics
- ▶ Mix of short and long-term projects
- ▶ No timeframes or ceilings
- ▶ Many longer, larger than typical grant projects
- ▶ Multi-year studies can be done in phases
- ▶ Interim findings



# Iconic species in trouble



# We are answering our **BIG** questions!

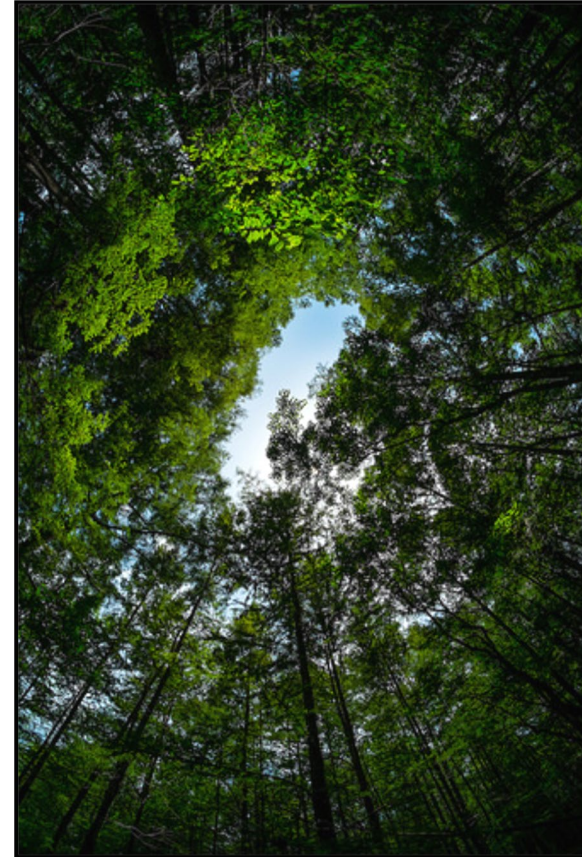
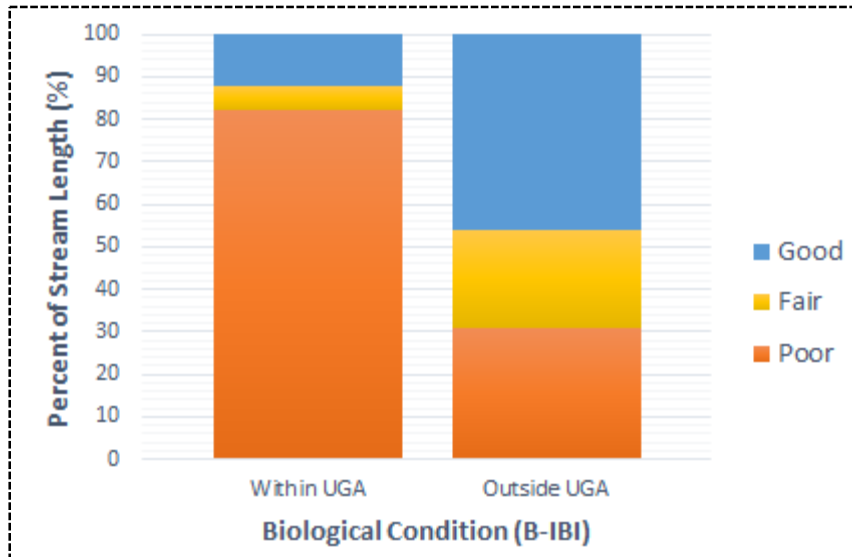


Finding solutions



Finding causes

# We are answering our BIG questions!



Stream biota condition

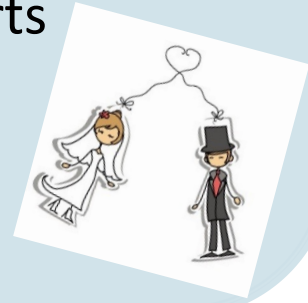
Risk factor

# Ecology is the service provider

## SAM Coordinator duties



- Invoice permittees annually
- Execute contracts
- Approve deliverables
- Procure state spending authority
- Manage cash flow
- Provide quarterly budget reports
- Maintain webpage
- Communicate findings





# Sharing findings with stormwater managers

A photograph of a wooden pier extending into a body of water. The pier is made of dark wood and has several vertical posts. The water is calm, and the sky is overcast with grey clouds. In the background, there are hills or mountains across the water. The foreground is a rocky beach with small stones and some seaweed.

- ▶ Annual reports
- ▶ Fact sheets
- ▶ E-Newsletters
- ▶ Permit coordinators' meetings
- ▶ MuniCon, SAM Symposium
- ▶ Videos

FRESH IDEA

# Pool Party

Battle Ground combines resources with others to fund large-scale projects.

term projects with the help of cities, counties, and agencies throughout the state.

Much of the activity owes impetus and funding to the Stormwater Action Monitoring (SAM) program, composed of 93 entities (cities

## The city's return on the investment was huge—it essentially cost Battle Ground \$31,000 to get the results of a \$500,000 project.

and counties throughout the state, as well as the ports of Seattle and Tacoma) that are collectively pooling their money to monitor stormwater. With pooled resources, they can do regionally relevant work and bigger and longer studies than could be accomplished through a single grant program.

"Some of the projects in the first round investigated different types of soil mixes and how they can inform stormwater treatment methods," says Kelly Uhazz, associate stormwater engineer for the City of Battle Ground. "One project related to

with soil that can work for stormwater and fish."

A project investigating stormwater treatment at this scale could easily cost \$400,000 or \$500,000, making it cost-prohibitive for a city of Battle Ground's size to implement. The pooled resources allow both large and small cities and counties—Phase I and Phase II—to reap the benefits of these large-scale projects. "Even though all of the first-round projects were in the Puget Sound area, the recommendations and effects of these projects are relevant, useful, and felt throughout the state," says Uhazz, whose city was initially skeptical of SAM's efficacy because of the projects' location. "Whether you're in Puget Sound or down here in Battle Ground, if they come up with a good bioretention mix that treats storm runoff, that's going to work for us down here and for Puget Sound."

The financial impact of the SAM program can be profound: Battle Ground contributed \$7,736 a year for four years, totaling about \$31,000; the total fund was about \$10 million over 10 years. The city's return on the investment was thus huge—it essentially cost Battle Ground \$31,000 to get the results of a \$500,000 project.

"It's a really innovative idea that Ecology proposed, to pool money and try to fund projects," says Uhazz. "You can do projects on a scale that cities individually wouldn't be able to do." —Rachel Sandstrom Morrison

# We've learned a lot

- ▶ Keep details outside the permit
- ▶ Huge effort to launch
- ▶ Permittees are OK with Ecology hosting SAM
- ▶ Few findings in time to inform the next permit
- ▶ Continually educate new people
- ▶ Communication takes tons of effort
- ▶ It was worth it



# You can have a program like



Payment =  
permit  
compliance

Stakeholders  
make decisions

One entity  
takes charge

Region gets  
answers to  
**BIG**  
questions!



**The blood, sweat, tears, and time are worth it!**

# Questions? Discussion!



[ecy.wa.gov/SAM](http://ecy.wa.gov/SAM)